



JAMES A. NOYES, Director

COUNTY OF LOS ANGELES

DEPARTMENT OF PUBLIC WORKS

"To Enrich Lives Through Effective and Caring Service"

900 SOUTH FREMONT AVENUE
ALHAMBRA, CALIFORNIA 91803-1331
Telephone: (626) 458-5100
www.ladpw.org

ADDRESS ALL CORRESPONDENCE TO:
P.O. BOX 1460
ALHAMBRA, CALIFORNIA 91802-1460

IN REPLY PLEASE

REFER TO FILE: **PJ-1**

April 1, 2004

The Honorable Board of Supervisors
County of Los Angeles
383 Kenneth Hahn Hall of Administration
500 West Temple Street
Los Angeles, CA 90012

Dear Supervisors:

**DOCKWEILER STATE BEACH
GENERAL REFURBISHMENT PROJECT
APPROVE MITIGATED NEGATIVE DECLARATION
ADOPT MITIGATION MONITORING AND REPORTING PROGRAM
APPROVE TOTAL PROJECT BUDGET
ADOPT AND ADVERTISE
SPECS. 5343; C.P. 86464
SUPERVISORIAL DISTRICT 4
3 VOTES**

**JOINT RECOMMENDATION WITH THE CHIEF ADMINISTRATIVE OFFICER AND
THE DIRECTOR OF BEACHES AND HARBORS THAT YOUR BOARD:**

1. Approve the Mitigated Negative Declaration (Enclosure D) for the Dockweiler State Beach General Refurbishment Project together with the comments received during the public review process, find that the project will not have a significant effect on the environment, and that the Mitigated Negative Declaration reflects the independent judgment of the County.
2. Adopt the Mitigation Monitoring and Reporting Program (Section 6 of Enclosure D) to ensure compliance with the project conditions adopted to mitigate or avoid significant environmental effects on noise and transportation/traffic.

3. Find that the project will have no adverse effect on wildlife resources and authorize the Director of Public Works to complete and file a Certificate of Fee Exemption for the project.
4. Approve the total project budget of \$8,989,000 (Enclosure A) for the Dockweiler State Beach General Refurbishment Project and authorize the Director of Public Works to deliver the project.
5. Adopt plans and specifications for the construction of Dockweiler State Beach General Refurbishment Project at an estimated construction cost of \$5,728,168 funded by the Safe Neighborhood Parks Propositions of 1992 and 1996, instruct the Executive Officer to advertise for bids to be received and opened on May 18, 2004, in accordance with the "Instruction Sheet for Publishing Legal Advertisements" (Enclosure B).
6. Approve the enclosed Youth Employment Plan (Enclosure C).

PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

Approval of the recommended actions will allow Public Works to obtain bids for the construction of the Dockweiler State Beach General Refurbishment Project. The project consists of replacing four restroom buildings and the entry kiosk; refurbishing the maintenance facility, concession building, Recreational Vehicle Park, and parking lots; upgrading utilities in the RV Park; and adding playground equipment, signage, landscaping, and infiltration trenches to filter stormwater runoff from parking lots to the beach.

The project includes six additive alternates that may be awarded if favorable bids are received. The lowest bidder will be determined by adding the lump sum base bid and all additive alternates for a total lump sum bid. However, the final selection of additive alternates to be awarded is at the discretion of the County. The additive alternates have an estimated aggregate cost of \$380,370 and include:

- Provide new roof, exterior improvements, and ADA modifications for Kilgore concession stand;
- Provide exterior paint, new roof, and site improvements for Culver restroom;
- Repave the entire maintenance yard in lieu of only a portion of the yard;

- Provide concrete seat wall in lieu of perimeter curb at RV Park, Deauville, Gillis and Culver areas;
- Provide colored concrete in lieu of natural concrete in the areas surrounding the restrooms and concession stand;
- Provide themed design elements for each of the four restroom sites, including a water feature, sundial, wind flute, and metal sculpture.

Implementation of Strategic Plan Goals

These actions meet the County's Strategic Plan Goals of Fiscal Responsibility and Children and Families' Well-Being as the proposed improvements will replace deteriorated facilities, increase public safety, expand recreational opportunities, improve the quality of stormwater runoff into the Santa Monica Bay, and enhance public beach access and quality of life.

FISCAL IMPACT/FINANCING

The total project cost, including plans and specifications, plan check, construction, equipment, consultant services, miscellaneous expenditures, and County services, is currently estimated at \$8,989,000 and includes Public Works' fair construction cost estimate of \$5,728,168 for the project. The construction cost estimate and the total additive alternate estimate is within the current construction budget. We will return to your Board for award of the construction contract and any necessary adjustment to the project budget as a result of the construction contract award. The Project Schedule and Budget Summary are included in Enclosure A.

Sufficient funding from the Safe Neighborhood Parks Propositions of 1992 and 1996 is available in the Fiscal Year 2003-04 Capital Projects Budget (C.P. 86464) to fund this project. These actions will have no impact on the County General Fund.

Operating Budget Impact

Following completion of the project, scheduled for June 2005, Beaches and Harbors anticipates no start-up and no additional operational costs.

FACTS AND PROVISIONS/LEGAL REQUIREMENTS

The process to obtain a permit from the California Coastal Commission extended the schedule by approximately nine months. Plan approvals from other agencies were temporarily put on hold while the architect/engineer prepared design alternatives to obtain a Coastal Development Permit. This project will employ new methods to reduce stormwater pollutants.

A standard construction contract, in the form previously approved by County Counsel, will be used. The standard Board-directed clauses that provide for contract termination, renegotiation, and hiring qualified displaced County employees will be included in the contract.

Due to the nature of the project, the work does not provide significant opportunity for at-risk youth employment and construction will be performed by skilled employees of the general contractor and its subcontractors. However, the plans and specifications encourage the contractor to employ at-risk youth on the project. The Youth Employment Plan is detailed in Enclosure C.

As requested by your Board on August 12, 1997, and as a threshold requirement for consideration for contract award, bidders will be required to attest their willingness to consider Greater Avenues for Independence Program/General Relief Opportunity for Work participants for future employment.

The project specifications contain provisions requiring the contractor to report solicitations of improper consideration by County employees and allowing the County to terminate the contract if it is found that the contractor offered or gave improper consideration to County employees.

As required by your Board, language has been incorporated into the project specifications stating that the contractor shall notify its employees, and shall require each subcontractor to notify its employees, about Board Policy 5.135, the Safely Surrendered Baby Law, and that they may be eligible for the Federal Earned Income Credit under the Federal income tax laws.

Bidders will also be required to show full compliance with Los Angeles County Code Chapter 2.200 (Child Support Compliance Program) and Chapter 2.203 (Contractor Employee Jury Service Program).

ENVIRONMENTAL DOCUMENTATION

As required by the California Environmental Quality Act, a draft Mitigated Negative Declaration was prepared for this project and circulated for agency and public review on May 24, 2001. Comments received during the review period, responses to the comments, and the clarifications and revisions are contained in the final Mitigated Negative Declaration (Enclosure D). Based on the final Mitigated Negative Declaration, comments, clarifications, and revisions received, it has been determined that the project will not have a significant effect on the environment.

Proposed mitigation measures relative to noise and transportation/traffic have been included as part of the Mitigated Negative Declaration and Mitigation Monitoring and Reporting Program. The recommended measures to mitigate the impacts will be incorporated into the construction bid documents and include field observations by specialized consultants during critical phases of construction. The Mitigated Negative Declaration concluded that the project with the proposed mitigation measures will not have a significant effect on the environment.

A fee must be paid to the State Department of Fish and Game when certain notices required by CEQA are filed with the County Clerk. The County is exempt from paying this fee if your Board finds that a project will have no impact on wildlife resources. The Initial Study of Environmental Factors concludes that there will be no adverse effects on wildlife resources. Therefore, it is recommended that your Board find that the project will have no adverse effect on wildlife resources and authorize Public Works to complete and file a Certificate of Fee Exemption for the project.

CONTRACTING PROCESS

On January 5, 1999, your Board authorized Public Works to execute a contract with Gruen Associates to provide architectural/engineering services for a not to exceed fee of \$604,604.

Three supplemental agreements have been awarded to Gruen in the aggregate amount of \$175,338, which includes \$24,770 for the Supplemental Agreement 3 approved under delegated authority, for a total not to exceed fee of \$779,942, to provide additional architectural/engineering services to comply with all jurisdictional agency requirements.

Advertising for bids will be in accordance with the County's standard "Instruction Sheet for Publishing Legal Advertisements" (Enclosure B). Following receipt of bids,

The Honorable Board of Supervisors
April 1, 2004
Page 6

scheduled for May 18, 2004, we will return to your Board for construction contract award. As requested by your Board on February 3, 1998, this contract opportunity will be listed on the "Doing Business with Us" website.

Participation by Community Business Enterprises in the project is encouraged through Public Works' Capital Projects' CBE Outreach Program and by monitoring the good faith efforts of bidders to utilize CBEs.

IMPACT ON CURRENT SERVICES (OR PROJECTS)

During construction, scheduled to begin in June 2004, there will be certain beach use limitations. In order to reduce adverse impacts to the public, the construction will be phased and scheduled to maintain a substantial level of service and access to the beach. Temporary services will be provided during construction.

CONCLUSION

Please return one adopted copy of this letter to the Chief Administrative Office (Capital Projects Division), Beaches and Harbors, and Public Works.

Respectfully submitted,

JAMES A. NOYES
Director of Public Works

DAVID E. JANSSEN
Chief Administrative Officer

STAN WISNIEWSKI
Director of Beaches and Harbors

MM:dcb
U:\general\beaches\dockweiler\Admin\board letters\FINAL.doc

Enc. 4

cc: County Counsel
Department of Public Social Services (GAIN/GROW Program)
Office of Affirmative Action Compliance (Ozie Smith)

April 1, 2004

ENCLOSURE A

**DOCKWEILER STATE BEACH
GENERAL REFURBISHMENT PROJECT
APPROVE MITIGATED NEGATIVE DECLARATION
ADOPT MITIGATION MONITORING AND REPORTING PROGRAM
ADOPT AND ADVERTISE
SPECS. 5343; C.P. 86464**

I. PROJECT SCHEDULE

Project Activity	Scheduled Completion Date	Revised Completion Date
Award Design Contract	01/05/99*	
Execute Design Contract	04/10/00*	
Schematic Design	08/30/00*	
Design Development	02/27/01*	
Construction Documents	01/29/03	04/09/04
Jurisdictional Approvals	02/12/03	04/09/04
Construction Contract Award	05/08/03	06/01//04
Construction Start	06/11/03	06/30/04
Substantial Completion	06/14/04	06/27/05
Final Acceptance	08/04/04	08/11/05

* Actual completion date

II. PROJECT BUDGET SUMMARY

Budget Category	Board Approved Project
Plans and Specifications	\$
Basic Design Services	449,569
Construction Administration	123,508
Consultant Services	177,095
Reimbursable Services	<u>\$ 5,000</u>
Total A/E Contract	\$ 755,172
Plan Check	\$ 73,121
Construction	\$ 6,519,411
Change Order Contingency	651,941
Utility Fees	50,000
Youth Employment Plan	<u>0</u>
Total Construction	\$ 7,221,352
Equipment	\$ 112,000
Other Consultant Services	\$ 156,000
Miscellaneous Expenditures	\$ 20,000
County Services	\$ 651,355
TOTAL	\$ 8,989,000

April 1, 2004

ENCLOSURE B

**DOCKWEILER STATE BEACH
GENERAL REFURBISHMENT PROJECT
APPROVE MITIGATED NEGATIVE DECLARATION
ADOPT MITIGATION MONITORING AND REPORTING PROGRAM
ADOPT AND ADVERTISE
SPECS. 5343; C.P. 86464**

PUBLISHING LEGAL ADVERTISEMENTS: In accordance with the State of California Public Contract Code Section 20125, you may publish once a week for two weeks in a weekly newspaper, or ten times in a daily newspaper. Forward three reprints of this advertisement to Architectural Engineering Division, Department of Public Works, 900 South Fremont Avenue, Eighth Floor, Alhambra, California 91803-1331.

**OFFICIAL NOTICE
INVITING BIDS**

Notice is hereby given that the Director of Public Works will receive sealed bids for furnishing all materials, labor, and equipment required to complete construction for the following work:

<u>SD</u>	<u>SPECS</u>	<u>PROJECT</u>	<u>BID DOC.</u> <u>FEE</u>	<u>DATE OF BID</u> <u>OPENING</u>
4	5343	Dockweiler State Beach General Refurbishment Project 8255 Vista Del Mar Los Angeles, California 99045	\$50	05/18/04

Copies of the project manual and drawings may be obtained at the Cashier's Office, Department of Public Works, First Floor, 900 South Fremont Avenue, Alhambra, California 91803, for the fee stated above. For bid information, please contact Mr. David Asato of Architectural Engineering Division at (626) 458-2586. Each bid shall be submitted on the required form, sealed, and filed at the Cashier's Office before 10:45 a.m. on the date indicated. Bids will be publicly opened, examined, and declared by Public Works at 11:00 a.m. on this date in Conference Room D, First Floor, 900 South Fremont Avenue, Alhambra, California 91803.

Bids must conform to the drawings and project manual and all bidding requirements. This project requires the prime contractor to possess a "B" license classification at the time of bid. The contractor should verify to his/her satisfaction that he/she holds the correct license for this type of project.

The County supports and encourages equal opportunity contracting. The contractor shall make good faith efforts, as defined in Section 2000 of the Public Contract Code relating to contracting with Community Business Enterprises.

The Board of Supervisors reserves the right to reject any or all bids or to waive technical errors and discrepancies in bids submitted in the public's interest.

Si necesita información en español, por favor llame al Telefono (626) 458-2563.



Upon 72 hours notice, the Department can provide program information and publications in alternate formats or make other accommodations for people with disabilities. In addition, program documents are available at our main office in Alhambra (900 South Fremont Avenue), which is accessible to individuals with disabilities. To request accommodations ONLY, or for more ADA information, please contact our departmental ADA Coordinator at (626) 458-4081 or TDD (626) 282-7829, Monday through Thursday, from 7:00 a.m. to 5:30 p.m.



Con 72 horas de noticia, el Departamento puede proveerle información y publicaciones sobre el programa y formatos alternativos o hacer adaptaciones para incapacitados. Además, documentación sobre el programa está disponible en nuestra oficina principal en Alhambra (900 South Fremont Avenue), la cual es accesible para individuos con incapacidades. Para solicitar adaptaciones SOLAMENTE, o para mas información del ADA, pongase en contacto con nuestro Coordinador del ADA del departamento al (626) 458 4081 o TDD (626) 282-7829, de Lunes a Jueves de las 7:00 a.m. a 5:30 p.m.

By order of the Board of Supervisors of the County of Los Angeles, State of California, dated April 13, 2004.

Specs. 5343

VIOLET VARONA-LUKENS, EXECUTIVE OFFICER
OF THE BOARD OF SUPERVISORS
OF THE COUNTY OF LOS ANGELES

April 1, 2004

ENCLOSURE C

**DOCKWEILER STATE BEACH
GENERAL REFURBISHMENT PROJECT
APPROVE MITIGATED NEGATIVE DECLARATION
ADOPT MITIGATION MONITORING AND REPORTING PROGRAM
ADOPT AND ADVERTISE
SPECS. 5343; C.P. 86464**

YOUTH EMPLOYMENT PLAN

Background:

The Safe Neighborhood Parks Propositions of 1992 and 1996 provided \$38,000,000 to Beaches and Harbors to develop or improve facilities, enhance beaches and public access, improve water quality, rehabilitate or restore existing facilities, and improve the safety of beach facilities. The County Board of Supervisors has approved expenditure of \$8,989,000 from these funds for the public access and safety improvements at the Dockweiler State Beach General Refurbishment Project.

The project consists of replacing four restrooms and the entry kiosk; refurbishing the maintenance facility, concession building, and parking lots; upgrading utilities; and adding playground equipment, signage, landscaping, and infiltration trenches to filter stormwater runoff from parking lots to the beach.

Tasks That May be Performed by At-Risk Youth:

No elements of this project were found suitable for segregation from the plans and specifications for separate contracts to be performed by at-risk youth. The plans and specifications encourage the contractor to employ at-risk youth on the project. To the extent that the contractor is successful, credit will be taken against the Beaches and Harbors' Youth Employment Goal.

Estimated Cost of Youth Employment:

It is expected that the contractor will be able to expend at least half of one percent of the construction contract value employing at-risk youth. This results in a minimum estimated expenditure for at-risk youth employment on this project of \$32,597.

Method of Youth Employment:

At-risk youth employment will be funded and completed from other sources through Beaches and Harbors' Operating Budget.

Youth Employment Goal:

The Los Angeles County Regional Park and Open Space District have set a YEG for Beaches and Harbors for \$2,643,608. Although the Dockweiler State Beach General Refurbishment Project does not provide significant opportunity for at-risk youth employment, Beaches and Harbors is pursuing a number of strategies to meet the YEG. We will continue to encourage contractors to employ at-risk youth on the project, funded by the two Propositions, but can anticipate only modest success. Therefore, we are relying on our own efforts to meet our YEG. Within the facility maintenance element below, we are working on a certification program with the Long Beach Job Corps and are hiring Corps "graduates" as County employees to work in our beach maintenance operation. We are using the Internal Services Department to build 158 replacement lifeguard towers, with at least three emancipated foster youths receiving on-the-job training in carpentry, painting, and other crafts. We also intend to develop agreements with the Long Beach Job Corps and the California Conservation Corps (and possibly other similar agencies) to perform construction, repair, or maintenance projects that are within their capabilities. To conduct our youth programs, we will employ County lifeguards as instructors and many student workers for support. We will make every effort to recruit qualified at-risk youth for these important jobs.

C <u>Proposition A Project Construction</u>	\$ 145,000
C <u>Facility Maintenance</u>	\$ 1,750,000
C <u>Youth Program Instructors and Support</u>	\$ 750,000
Total Estimated Youth Employment	\$ 2,645,000

These estimates are conservative, as they were calculated using current salary rates without any inflation for future years. Beyond the strategies described above, Beaches and Harbors will continue to explore all feasible means for appropriate employment of at-risk youth. It is expected that over the life of the two Safe Neighborhood Parks Propositions, Beaches and Harbors will meet and hopefully exceed its YEG.

April 1, 2004

ENCLOSURE D

**DOCKWEILER STATE BEACH
GENERAL REFURBISHMENT PROJECT
APPROVE MITIGATED NEGATIVE DECLARATION
ADOPT MITIGATION MONITORING AND REPORTING PROGRAM
ADOPT AND ADVERTISE
SPECS. 5343; C.P. 86464**

**MITIGATED NEGATIVE DECLARATION
MITIGATION MONITORING AND REPORTING PROGRAM**